

Dear Councillor

CORPORATE GOVERNANCE COMMITTEE - WEDNESDAY, 27 SEPTEMBER 2023

I am now able to enclose for consideration at the above meeting the following reports that were unavailable when the agenda was printed.

Agenda Item No.

9. INTERNAL AUDIT SERVICE: PROGRESS REPORT(Pages 3 - 30)

To receive a report from the Internal Audit Manager detailing the performance of the Internal Audit Service for the period April to September 2023.



Agenda Item 9

Public Key Decision - No

HUNTINGDONSHIRE DISTRICT COUNCIL

Title/Subject Matter: Internal Audit Service: Progress Report

Meeting/Date: Corporate Governance Committee - 27th

September 2023

Executive Portfolio: Councillor Martin Hassall - Executive Councillor

for Corporate & Shared Services

Report by: Internal Audit Manager

Ward(s) affected: All Wards

Executive Summary:

This report details the work completed/undertaken by the Internal Audit Service during the period April to September 2023. It also notifies Committee of any developments within the Internal Audit Team, revisions to the Internal Audit Plan for the remainder of the year, and any significant governance issues or developments.

The report presents tracking information on overdue audit actions – those actions that have not been implemented by management by the agreed due date. Currently there are 26 such overdue actions and this report presents the action owners' updates as to their progress.

Risk Management and Business Continuity Planning (BCP) summary findings are reported (with caveat that the BCP is still at draft stage) together with initial details of HDC response and update.

In accordance with the Internal Audit Charter, the Internal Audit Manager continues to report functionally to the Corporate Governance Committee and administratively to the Director of Finance & Corporate Services. They have maintained organisational independence and have had no constraints placed upon them in respect of determining overall audit coverage, audit methodology, the delivery of the audit plan or proposing actions for improvement or forming opinions on individual audit reports issued.

	ommendation(s):
The	Committee is
	RECOMMENDED
	To review and note the progress report.

1. PURPOSE OF THE REPORT

1.1 The purpose of this report is to inform the Committee of the work completed/undertaken by the Internal Audit Service during the period April 2023 to September 2023. This is a new-format progress report that will incorporate not only progress against the Plan but also the tracking of audit actions. This is to give visibility to Members of the progress being made in closing out audit actions in order to mitigate risk impacts and to strengthen governance.

It also notifies Committee of any resource information within the team, any revised Internal Audit Plan for the remainder of the year, and can be used for informing Committee on any governance issues or developments.

1.2 This progress report replaces the Interim Audit Report and the quarterly Implementation of Audit Actions Report, as it intends to incorporate all such information together. By presenting a progress report at each Corporate Governance Committee meeting, information will be more timely and more targeted with summary information that the committee needs to know.

2. BACKGROUND

- 2.1 The Accounts and Audit Regulations 2015 require that the Council "must undertake an effective internal audit to evaluate the effectiveness of its risk management, control and governance processes; taking into account public sector internal auditing standards or guidance." Internal Audit assists the Council and the Corporate Governance Committee to discharge its governance responsibilities. Our work supports the Council's corporate objectives, and the corporate governance framework.
- 2.2 The Public Sector Internal Audit Standards (PSIAS) require that the Committee (who fulfil the role of the board, as defined by PSIAS) receive an annual report on the work of the Internal Audit Service. Best practice suggests that an interim report should also be presented, to keep the Committee aware of any issues of concern that have been identified and the progress achieved with the delivery of the audit plan.
- 2.3 Internal audit coverage is planned so that the focus is upon those areas and risks which will most impact upon the council's ability to achieve its objectives. Internal Audit work should help add value to the Council by helping to evaluate the internal control environment, improve systems, mitigate risks, and subsequently inform the Annual Governance Statement.

3. OPTIONS CONSIDERED/ANALYSIS

3.1 The progress report (to September 2023) on the Internal Audit Service is attached at Appendix 1.

4. KEY IMPACTS / RISKS

4.1 Risk: Insufficient audit assurance work risks the inability to provide an Annual Audit Opinion.

5. LINK TO THE CORPORATE PLAN, STRATEGIC PRIORITIES AND/OR CORPORATE OBJECTIVES

5.1 The Internal Audit Service provides assurance to both management and the Committee that risks to the delivery of the Corporate Plan across its Service areas are understood and managed appropriately.

6. REASONS FOR THE RECOMMENDED DECISIONS

6.1 The report is for information purposes and to allow Committee to gain an understanding of the views of the Internal Audit Manager on the internal control environment and systems of internal control.

7. LIST OF APPENDICES INCLUDED

Appendix 1 – Internal Audit Progress Report September 2023

8. BACKGROUND PAPERS

Internal Audit reports
Internal Audit performance management information

CONTACT OFFICER

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Internal Audit Quarterly Update Report September 2023

Contents:

- 1. Resources and team update
- 2. Progress against our Internal Audit Plan
- 3. Significant issues
- 4. Overdue Audit Actions
- 5. Governance update
- 6. External governance news

1. Resources and Team Update

Our Trainee Internal Auditor, Claire, remains on maternity leave until January 2024. She plans to resume her studies for professional qualification on her return.

We are pleased to report that our Interim Internal Auditor, Rebecca, has agreed to a permanent part-time contract starting September. Rebecca now represents 0.5 FTE. Rebecca is a professionally qualified internal auditor (CMIIA Institute of Internal Auditors).

We welcome our new Trainee Internal Auditor Laura, who started in September. It is planned that Laura will enrol on a training programme to achieve professional qualification with the Institute of Internal Auditors probably via the apprenticeship route. She already holds the Certificate of Enterprise Risk Management qualification (Institute of Risk Management) and has experience of risk assurance reviews.

For completeness: the Internal Audit Manager is part time at 0.8 FTE and holds the CMIIA qualification (Institute of Internal Auditors).

IT audit: following a setback with the successful tenderer, HDC has withdrawn from this contract offer and has instead contracted with BDO, who were our previous IT auditors and are familiar with both our staff and systems. BDO and HDC ICT are currently assessing areas for the audit plan which should be completed by the end of September.

2. Progress against the Internal Audit Plan

The risk-based Internal Audit Plan was agreed at Corporate Governance Committee (CGC) in July 2023. It was anticipated that revision of the Plan would be made once services had identified and assessed their inherent risks. This intention remains. It is anticipated that any amended plan will be provided at the next progress report.

The Plan enables me to provide an independent opinion on the adequacy and effectiveness of the systems of internal control in place (comprising risk management, corporate governance and internal control). This opinion will inform the Annual Governance Statement for the year.

Audit Reports issued:

The following audits were started during the last quarter. This includes one Position Statement which is advisory in nature and does not provide an audit opinion or tracked audit actions. The table details the assurance opinion given and a summary of the key findings from the final audit reports.

at draft stage	reporting.	 20011 IIIOIGG	od mar aro	caveat that this

Report Area/Title	Status of report	Assurance Opinion	Summary of key findings
Risk Management	Final report	Limited Assurance	 There is limited awareness and understanding amongst management, of their role and responsibility in the effective implementation of the Risk Management Strategy. The 2017 Risk Management Strategy is poorly, and inconsistently, implemented across the Council. There is no formal and standardised approach to risk reporting, which enables regular review of output from the risk management framework and oversight/monitoring of its effective implementation. The proposed risk appetite statement cannot be applied to all risks, and therefore does not support management in determining whether their individual residual risks are within, or outside, acceptable levels. Risks to service objectives are not being routinely identified, assessed and recorded within the 4Risk system, as part of the annual service planning process.
Business Continuity Plan	Draft report or position statement	Limited Assurance	 Draft stage only. The findings show: There is no Business Continuity Management (BCM) Policy to govern the Council's approach to managing business continuity risk. Roles and responsibilities for BCM are not formally assigned and designated, or comprehensively understood throughout the Council. Staff have not been provided with BCM training to support them in meeting their BCM responsibilities effectively. The overarching HDC BCP (2020 version) is largely out of date and requires enhancement. The business impact analysis and hazard analysis table, which should provide the framework for tailored BCM, do not inform any subsequent BCM process and require enhancement. There are very limited arrangements in place at service level, should a Business Continuity event arise. There has been no recent testing of Business Continuity Plans (BCP), to ensure plans are effective, staff are rehearsed, and systems tested. There is very limited monitoring and oversight of BCM arrangements. HDC has taken immediate action, with assignment of responsibility for BCP and creation of templates and guidance to help Services prepare a BCP. Audit will carry out a follow up to confirm that BCPs are in place and the risk is adequately controlled.

People Capacity	Position statement	Advisory – no audit opinion	Draft Stage. As a position statement no audit opinion is given but advisory actions have been given to the Service and Senior Management. Audit believes that this timely advice can be used by the Service in formulation of its HDC Workforce Strategy.
Disabled Facilities Grants (DFG)	Annual declaration	Reasonable Assurance	The Internal Audit Manager is required to give an annual declaration that the DFG funding is administered in accordance with grant conditions. This review has provided assurance that our disabled facilities grants are being administered correctly. Knowing that HDC overspends its allocation and it is a risk that our reserves are used to fulfil this statutory obligation, Audit has taken steps to contact the Ministry to find out whether the unused DFG funding of neighbouring authorities can be passed to HDC to be used for our residents in need. Advice on pooling the funding is now underway.
Code of Financial Management	In progress		To be included in the next Progress Report.

Whilst only key findings are provided above, Committee Members may ask for any full audit report to be made available to them.

3. Significant Issues

Risk Management

Audit actions have been agreed. At the time of writing, the Risk Management Strategy is still being prepared, and it is hoped the Strategy will be presented by management at the September CGC meeting.

Business Continuity Plan

Following an audit review, steps are now being taken to prepare service BCPs and review the overall corporate BCP. Responsibility has been assigned, templates designed and roll out of instructions to managers, within a tight timescale.

4. Tracking of Audit Actions

The 4Action software continues to be used for real-time management and reporting on the implementation of audit actions.

Performance statistics at September 2023

27 overdue actions still to be implemented

9 actions implemented and closed in last 90 days

57 audit actions closed in last year

52 open audit actions

The table below shows audit actions that management have agreed to undertake but are currently overdue having missed their agreed implementation date. The table presents the action owner's update as to progress towards the action.

Overdue Audit Actions and the Service Progress Update @ 13/09/23

Ref	Audit Area	Agreed Action	Agreed Implement ation Date	Priority Level	Service Area	Last Update Date	Progress Update (provided by Service)	Month s Late
1568 Page	Land Charges 18.19 / 3	Written procedures should be in place to support how the costs and calculation process is carried out.	30/06/2021	Amber	Corporate Resources	13/06/2023	We are still awaiting responses from the Land Charges Team, which are still outstanding despite chasing. The new model is attached for reference.	26
ye 13 of 3∰	Main Accounting System 2020.21 / 3	The Payroll reconciliation will be remapped / worked up for the new HR / Payroll system. Instructions will be documented and the routine task handed over to the Payroll Team for actioning.	30/09/2021	Amber	Corporate Resources	14/06/2023	Work continues on finalising the process. Slight delay while Finance Team have been working on external audit. Ryan aims to have this closed of by end of Q2.	23

Management should perform a training needs analyses to identify and assess the level and type of training required by members of staff and Members with regards to the Medium Term Financial Strategy and the use of the budget module, which should also identify any training needs for Members.

A mandatory training programme should be put in place that is based upon the requirements of the training needs analysis.

Budgets and MTFS 2020.21 / 1

Training completion should be recorded and monitored and training records should be maintained for audit purposes.

31/12/2021

The external audit for 2021/22 has taken far longer than anticipated, and the pressures this has put upon Finance staff at an already busy time of year, means that this has slipped off the radar. I have tasked a member of the team to review and update the guidance notes ready for this year's budget process (September 2023).

Corporate Resources

Amber

13/06/2023

20

1594	Main Accounting System 2020.21 / 4	Debtors reconciliation issues will be investigated and resolved. The process for the reconciliation going forward will be documented and responsibility handed over to the Exchequer Officer.	31/03/2022	Amber	Corporate Resources	13/06/2023	Process has passed to the Account Receivable Team. Procedure notes attached. We are advised that the differences identified seem to relate to the timing of the clear down of the disbursement accounts. Due to the nature of these, it is not always possible to clear down immediately. We will continue to monitor.	17
Pæge 15 of 30	Small Works Contract 21.22 / 1	A dedicated small works contract or framework agreement will be tendered and formalised for use across the authority.	30/04/2022	Amber	Corporate Resources	14/06/2023	Information from TechOne was analysed to identify the main users of the small works contract. This was identified as the Strategic Estates Team. On the basis of this, a sub- team comprising Estates and Facilities Management (as subject matter experts) are compiling the information necessary to allow the Small Works Contract to either be re-tendered or to propose an existing framework that can be used.	16
1611	Small Works Contract 21.22 / 2	Staff responsible for procurement will be made aware of the contract, its use mandated, and details of pricing / rates and staff responsibility will be communicated.	31/05/2022	Amber	Corporate Resources	14/06/2023	Information from TechOne was analysed to identify the main users of the small works contract. This was identified as the Strategic Estates team. On the basis of this, a sub team comprising Estates and FM (as subject matter experts) are compiling the information necessary to allow the Small Works Contract to either be re-tendered or to propose an existing framework that can be used.	15

1621	Inventory of IT Assets 2021.22 / 5	Review the inventory to locate gaps in the asset number sequence and create entries to explain the reasons for these gaps.	29/07/2022	Amber	3C ICT	11/09/2023	New procedure to ensure that there are no gaps in numbers is being followed. There have been no gaps in numbers since new procedure.	13
¹⁶³⁸ Page	Debtors 21.22 Action 3	Monthly management information and debt collection performance data will be prepared and reviewed to support the ongoing monitoring of activity and workload.	30/09/2022	Amber	Corporate Resources	14/09/2023	Action temporarily on hold pending further investigation.	11
e 16 of 30	Small Works Contract 21.22 / 3	Formal contract management monitoring arrangements will be established, including review of spend, spot checking procurements and routine liaison meetings with service users and the supplier.	30/11/2022	Amber	Corporate Resources	14/06/2023	Information from TechOne was analysed to identify the main users of the small works contract. This was identified as the Strategic Estates team. On the basis of this, a sub team comprising Estates and FM (as subject matter experts) are compiling the information necessary to allow the Small Works Contract to either be re-tendered or to propose an existing framework that can be used. Once the contract is re-tendered, information from TechOne will be reviewed in the usual way by budget managers for appropriateness of spend, and reports can be run by supplier to monitor usage.	9



Reminder to all officers that case notes should cover: all discussions and decisions made on a case; explanation as to why cases have been closed; notes detailing the outcome of a case; provide updates for reasons why cases are not going to be investigated; explain any potential delays to an investigation; any previous investigations or enforcement action taken on an individual. Managers/Team leaders should also discuss with teams whether they need further training and support in case management and whether the case management system supports the notes function or if improvements could be made.

Following implementation of a new management structure, the new managers have prioritised all team members being aware of the expectations around case notes. The Tascomi Review has enabled dip samples to take place and where Officers have been identified as not being consistent with the information they are providing, this has been dealt with on an individual basis.

30/12/2022 Amber Chief
Operating 14/06/2023
Officer

Corporate Enforcement Policy 21.22 / 2

8

1654	Corporate Enforcement Policy 21.22 / 6	Managers to review a percentage of open and closed cases each month to ensure that the cases are progressing or being closed where necessary.	30/12/2022	Amber	Chief Operating Officer	29/06/2023	Now recruitment to the teams is near completion, it will be possible to agree how many reviews per service area will be completed per year. This will be decided by the end of July 2023 and the first reviews carried out by the end of September.	8
Page 19 of 30	Payroll - Payments 22.23 / 3	Create formal process notes to cover all elements of the Payroll process including dates of when processes need to be completed; details of officer responsibility; payslip processes for those that can't access them online; where to save all information and confirmation emails	31/03/2023	Amber	Corporate Resources	14/06/2023	Work continues on documenting processes. Ideally complete by end of Q2.	5

1644	Payroll - Payments 22.23 / 4	Create a disaster recovery/business continuity plan that covers all scenarios, including what to do if HDC servers go down or a cyber-attack leading to long term outage (to include workarounds to continue the payroll service).	31/03/2023	Amber	Corporate Resources	14/06/2023	Key data now stored monthly for emergency situation. Payroll Manager and HR Manager confident this is sufficient to ensure employees continue to be paid.	5
Page 20 of 3 ⁴⁵	Payroll - Payments 22.23 / 5	Payroll Manager to input parameter data changes into the iTrent system and send a copy of the input data to HR officer to check and confirm that the input is correct. This confirmation will then saved within the relevant file.	31/03/2023	Amber	Corporate Resources	14/06/2023	Process created, whereby HR System Analyst checks the changes applied. Process note to be finalised.	5

The Council's Procurement Lead should review and, where necessary, update the Council's Code of Procurement so that it establishes a requirement for the procurement of any service to include the involvement of all relevant stakeholders, including the procurement of any IT system requiring the involvement of the ICT Service.

This should be approved, in consultation with various key stakeholders across the Council, communicated to members of staff and reviewed on a routine basis or following any significant changes to the Council's operations.

Amendments are been made and awaiting authorisation of how to proceed.

5

Amber

31/03/2023 3C ICT 14/06/2023

Service-Procured Systems

Shadow IT /

21.22 / 1

ICT

Procurement

and Contract

Management

21.22 / 1

Note: 2 responsible owners; This action is assigned to the Deputy Head Of ICT – Operations and the Procurement Lead.

The ICT Service and the Council's Procurement Lead should review and, where necessary, update the Council's contract register so that it is aligned to the Council's Application Support Matrix and includes, but is not limited to:

• Supplier identification and contact details;

• The products and services they deliver;

• Contract start and end dates and contract duration;

 Whether they process personal data or provide IT services on which critical services rely and an assessment of the data protection risk associated with the supplier.

The register should be updated on a regular basis to ensure that it accurately reflects the Council's ICT supplier landscape.

The Procurement Team are working alongside ICT and are collating data/contracts which is being entered onto HDC's contract register.

5

31/03/2023 Amber 3C

3C ICT 14/06/2023

1676	Social Value in Procurement (SVP) 22.23 Action 6	Arrangements will be considered and agreed for how social value is embedded in service planning and the new ideas processes going forward.	31/03/2023	Amber	Corporate Resources	14/06/2023	The New Ideas process asks proposers to include details of how their idea links into the Corporate Plan, which gives an opportunity for SVP benefits to noted at this stage. However, this is not relevant to all ideas submitted. Where ideas are deemed "business as usual" and are returned to the service to implement, the Code of Procurement will be the control for SVP, if procurement is required. Other projects, if progressed, will be subject to Major Change Board	5
Page 23 of 30 1675	Social Value in Procurement 22.23 Action 5	A series of Lunch and Learn sessions, covering key aspects of social value, contracting and procurement will be developed and delivered. Training will be supported by signposting to key documents / sources of information.	30/04/2023	Amber	Corporate Resources	14/06/2023	review and monitoring. Service plans do not include procurement decision points and it would be difficult to implement SVP through these. HDC Procurement have received slides from South Cambs which need adapting to reflect HDC's Social Value commitments. I would suggest an ext. on this action to September 2023 for full roll out of small training/information	4

1649	Corporate Enforcement Policy 21.22 / 1	Community Support, Public Safety, Food Hygiene, Licensing and Planning Enforcement teams to produce procedure notes. Procedure notes should include, but not be limited to, opening notes and checks, when to close a case and what enquires can be made using legislations. Procedure notes should be produced and saved where all officers have access to them.	31/05/2023	Amber	Chief Operating Officer	29/06/2023	Recruitment into the teams is near completion meaning that the work around the procedure notes can be finalised. To date, the notes for CPE and Licensing are complete and the ones for Environmental Health are near completion.	3
Page 24 c								

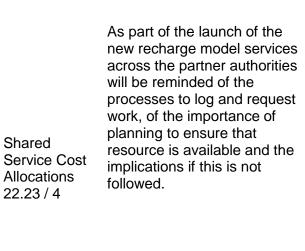
1671	Social Value in Procurement 22.23 Action 1	An outline Business Case will be developed through commissioned discovery and quantification work, which identifies areas of highest value and best use of resource, and involves key officer stakeholders. Consideration will be given to using Blue Light Commercial to support and direct this work. Results of the review will be reported back to the Outcomes Board.	30/06/2023	Amber	Corporate Resources	16/06/2023	Additional resource has been recruited for the Procurement Team to allow capacity to progress this.	2
Page 25 of 30 ⁸⁸	Fuel Usage and Payments 22.23 Action 6	The Velocity fuel card contract will be reviewed in terms of value and compliance with the code of procurement.	30/06/2023	Amber	Operation s	08/09/2023	I have done some research into other providers and found that there is a cheaper alternative. This will save approximately 15% on the current prices. I will investigate ways to procure this in accordance with current rules.	2
1690	Debtors Continuous Auditing 22.23 / 1	Review and update the Debt Management Policy. Obtain appropriate approval of the revised policy.	30/06/2023	Amber	Corporate Resources	16/09/23	In progress	2

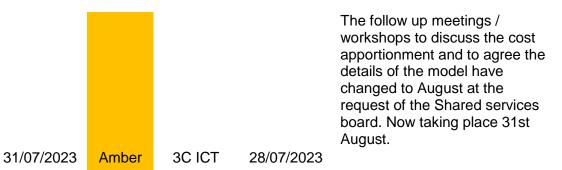
1703

Shared

Allocations

22.23 / 4





TOTAL OVERDUE = 26

5. Governance update

National Fraud Initiative (NFI)

Brief explanation: Every two years the Council provides data to the NFI which is run by the Cabinet Office for the purpose of data matching and to help prevent and detect fraud. The Council provided its data files from payroll, housing benefits, suppliers etc back in October 2022 and the matching data results were provided back to HDC for analysis in January 2023. It was agreed that the analysis work will be undertaken by the Fraud and Finance teams due to lack of audit resource.

HDC's Annual Governance Statement - and use of Assurance Statements

The Council's AGS 2022.23 is due to be presented alongside the draft statement of accounts at the September meeting.

Senior Management Assurance Statements via Service questionnaires have been used in line with responsibility and accountability for good corporate governance. In addition to assurance, these questionnaires should identify areas where improvement or further work can be undertaken to ensure basic good governance is achieved. This will be fed back into the Annual Governance Statement and compliment the Audit Plan work.

CGC Effectiveness Review

CGC have arranged to meet in September to undertake an effectiveness review using the CIPFA self-assessment tool. The expectation is that this will produce a gap analysis and suggest skills/training that may enhance Committee's collective knowledge. Committee's Terms of Reference are also planned to be reviewed to ensure it remains current and fit for purpose. An update on the outcome of this review will be given in the next progress report.

Independent Member

A job description for our new Independent Member on CGC is planned to be shared with Committee at their above review meeting and will then be forwarded to the Renumeration Panel. Once established the post will be advertised for recruitment.

This is still a non-legislative requirement but recommended as a step for good governance.

Peer Review Action Plan

The action plan is being progressed and an update will be presented next quarter to show progress.

ASSURANCE OPINIONS

Opinion	Descriptor
Substantial Assurance	A sound system of governance, risk management and control exists, with internal controls operating effectively and being consistently applied to support the achievement of objectives in the area audited.
Reasonable Assurance	There is a generally sound system of governance, risk management and control in place. Some issues, non-compliance or scope for improvement were identified which may put at risk the achievement of objectives in the area audited.
Limited Assurance	Significant gaps, weaknesses or non- compliance were identified. Improvement is required to the system of governance, risk management and control to effectively manage risks to the achievement of objectives in the area audited.
No Assurance	Immediate action is required to address fundamental gaps, weaknesses or non-compliance identified. The system of governance, risk management and control is inadequate to effectively manage risks to the achievement of objectives in the area audited.

In applying the most appropriate level of opinion the internal auditor will use their professional judgement, based on the results of the audit, consideration of risk and consequences of areas of weakness for the organisation.

